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QUOTE

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E.O. 11652: N/A

TAGS: AORG, AFIN, MARR, UN

SUBJ: UN FINANCING: UNEF

REF: USUN 4878 (NOTAL)

1. WE UNDERSTAND REAL POSSIBILITY EXISTS THAT YAR-CUBAN
AMENDMENT TO UNEF FINANCING RESOLUTION MAY BE ADOPTED
WHICH WOULD IN EFFECT RELIEVE EGYPT, SYRIA AND JORDAN AS
VICTIMS OF "MILITARY AGGRESSION AND OCCUPATION" FROM
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ANY CONTRIBUTIONS FOR UN EMERGENCY FORCE. MOREOVER,

FROM NOVEMBER 19 SPEECHES IN FIFTH COMITE BY SOVIETS, YEMEN AND EGYPT, IT APPEARS THAT ISRAEL WOULD BE IDENTIFIED AS THE AGGRESSOR AND REQUIRED TO BEAR COSTS BEYOND THOSE CONTAINED IN COMPROMISE UNEF FINANCING RESOLUTION PUT FORWARD BY BRAZIL AND SOME 30-ODD COSPONSORS (USUN 4691 NOTAL).

2. WERE A FINANCIAL RESOLUTION TO PASS GENERAL ASSEMBLY WHICH PURPORTED TO DRAW DISTINCTION BETWEEN AGGRESSOR AND VICTIM OF AGGRESSION NOT MADE BY SECURITY COUNCIL IN ITS RESOLUTIONS, THIS COULD IN OUR JUDGMENT SERIOUSLY JEOPARDIZE WILLINGNESS OF USG TO DEFRAY ITS SHARE OF COST OF UN EMERGENCY FORCE EXCEEDING PRESENT CONGRESSIONAL LIMIT OF 25. ACCORDINGLY USDEL SHOULD MAKE FOLLOWING POINTS IN DISCUSSING THIS ISSUE:

A) US BELIEVES UNEF SHOULD BE FINANCED ACCORDING TO REGULAR SCALE OF ASSESSMENTS FOR 1974-76 WITHOUT EXCEPTION FOR ANY MEMBER;

B) IN SPIRIT OF COMPROMISE, U.S. WAS WILLING TO ACCEPT COMPLICATED AND DELICATELY BALANCED RESOLUTION INTRODUCED BY BRAZILIAN REP.;

C) U.S. WOULD HAVE TO CONSIDER VERY SERIOUSLY WHETHER IT COULD CONTRIBUTE TO UNEF UNDER A FINANCING RESOLUTION THAT SOUGHT TO ESTABLISH DISTINCTIONS NOT MADE BY SECURITY COUNCIL IN EXERCISING ITS POWERS UNDER ARTICLE 39 AND THAT CONTRAVENED BASIC PRINCIPLE OF COLLECTIVE RESPONSIBILITY OF ALL MEMBER STATES.

3. MISSION SHOULD CONVEY FOREGOING VIEWS SOONEST AT POLITICAL LEVEL TO EGYPTIANS AND SOVIETS AND SHOULD URGE FRIENDLY COSPONSORS OF BRAZILIAN DRAFT TO MAKE SIMILAR APPROACHES TO EGYPTIANS, SOVIETS AND KEY NON-ALIGNED IN EFFORT PERSUADE YEMEN AND CUBA TO WITHDRAW AMENDMENTS OR FAILING THAT, TO DEFEAT THEM. KISSINGER UNQUOTE KISSINGER

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